BRITAIN'S

MISTAKES

INTHE

Commencement and Conduct

OF THE

PRESENT WAR

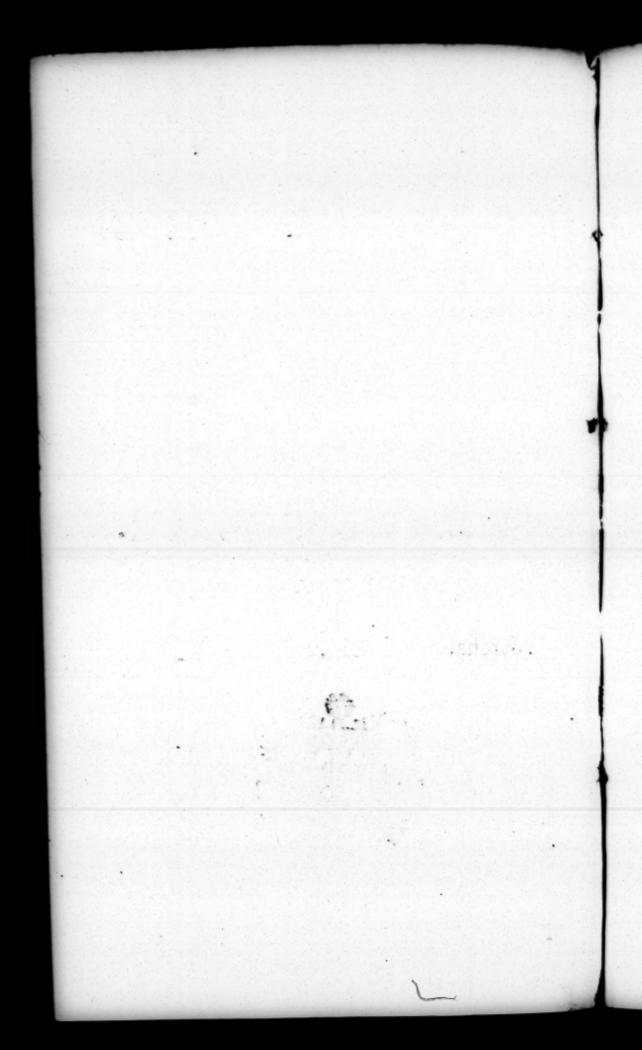
BY A

Merchant and Citizen of London,



DUBLIN:

Re-printed by and for GEORGE FAULENER
MDCCEL.



BRITAIN'S MISTAKES, &c.

S, by my Business and Conversation in the World, I have many Opportunities of making myself acquainted, not only with the Commerce of Foreign Nations, but also with the Strength and Situation of their Dominions, and the Relation they bear to each other, I hope it will not be look'd on as a Breach of Modesty in me to say, that, I think, I am more capable of knowing how they may be attack'd or injur'd, than a Country Gentleman, or an Officer of our Land Armies, who never was at much pains to inquire into the Situation or Circumstances of Foreign Countries --- Nay, if I should look upon my felf as a better Judge than some Ministers, and some such we have had who have betrayed a most unpardonable Ignorance in this respect, there could be no Ground, I think, for accusing me of Vanity and Self-fufficiency.

And as from the Call of the House I suppose, that the State of the Nation will be brought under Confideration in this Session of Parliament, I think my self obliged in Conscience, and in Duty to my Country, to publish my Thoughts upon that Subject, because I think we have been guilty of most dangerous, if not satal, Mistakes or Neglects, in the Commencement and Prosecution of the War we are

now engaged in.

I have no Access to, I have no Correspondence with, Ministers, or Under-Ministers, therefore I have no way of communicating my Thoughts to them; and besides, I know that some of my Brethren,

who have applied that way, imagine they met with no great Attention .- Some of the Members of Parliament I have the Honour to be acquainted with; but they are fuch as are fo far from having an Influence upon the Majority of either House that every thing they fay is industriously, tho' I am convinced falfly, represented to proceed from Envy, Malice, or Ditappointment, and that therefore no Regard ought to be had to it. ___ In these Circumstances, I have no Method but this, of communicating my Thoughts to those who ought to be made acquainted with them; and my doing it in this way will, I hope, be thought no Difrespect to his Majesty; for as the Glory of his Reign depends upon the good Success and bappy Issue of the present War. the Affection and Esteem I have for my Sovereign, as well as the Love and Regard I have for my Country, render it, I think incumbent upon me to shew, in the most publick and the most effectual Way I can, that, it one may judge of our future by our past Conduct, we are in Danger of being obliged to conclude this War by a disbonourable and destructive Peace, or to carry it on in the most tedious and the most ruinous Manner.

In order to make this Danger the more apparent, I shall shew what Methods we might, in my humble Opinion, have taken for putting a speedy and bonourable End to the War; in the doing of which I shall give the Reasons for every Step I propose; and then I shall in the most respectful manner, that is possible, consider the Methods we have hitherto taken for defending ourselves or annoying the Enemy: After which I shall state and answer such Objections as may be made against the Methods which I think we ought to have taken in commencing and prosecuting the War; and conclude, with shewing the dangerous State we seem to be in at

present.

I know, this will be represented by State Mercenaries, as exposing the Weakness of my Country; but alas! our Weakness, I mean the Weakness of our Conduct, is too generally, too fatally known. A Minister who knew nothing of the March of the French Troops into Italy in the Year 1733, till he had it from a Brother Merchant of mine in the City, who had an Account of it by a Letter from his Correspondent at Geneva, may perhaps imagine, that foreign Courts know as little of our Affairs as be doth of theirs; but I can affure him, that no Court in Europe, especially that of France or Spain, derives its Knowledge of our Affairs from weekly Journals or Pamphlets, either of the one Side or the other. They have their Intelligence by Channels that may much more certainly be depended on: and, begging Pardon for the Expression, the Ministers they have at this Court ought to be banged if they had not! for it is the Duty of every foreign Minister, to be a diligent and a watchful Spy upon the Court and Country where he refides.

This is the Duty of every Man that is sent as a Minister to any foreign Court, therefore he ought to spare no Cost that is necessary for procuring the best and most certain Intelligence, which is to be got chiefly from the Underlings and Favourites of Power, and not from those who, either by writing or talking have declared themselves no Friends to the Administration. It is by this Channel that foreign Ministers usually get their Intelligence:—It is by this Channel alone, they can get such Intelligence as may be useful; and if we have not proper Intelligence of this sort from every Country in Europe, I am sure it is not owing to a Want of secret Service Money.

Having obviated this Objection, I shall observe, that as our Plenipotentiaries were to meet at Madrid with the Spanish Plenipotentiaries, in Pursuance of the late Convention, about the 4th of March last,

is must be supposed, that our Ministers had an Account of their first Conference before the End of that Month, and that they from thence at last found out, thata War was inevitable. - This, I suppose was the true Reason of our not recalling Admiral Haddock's Squadron, and of our not sending Orders to suspend the Fortifications and new Plantations in Carolina and Georgia; which the King of Spain fays, we expressly promised; and therefore, in his Manifesto, he loudly complains of our Breach of Faith in both these Articles, and from thence, amongst other Things, takes Occasion to impute to us the first Cause of the War. But as his Catholick Majefy feems to be no Enemy to our Ministers, whatever he may be to the Nation, he takes Care to afcribe this Cause, not to our Ministers, but to the Discontented Party amongst us, that is to say, to the whole Nation, except a few of those who are the Favourites of the Administration. - - And, indeed I believe his Catholick Majesty is in the Right. - . I do not know but he had some Reason to expect greater Condescention from some of our Ministers, than he could expect from the Nation.

However, if our Ministers saw, as I suppose they did, that the Spirit of this Nation would not allow them to make fuch Compliances as were necessary for fatisfying the Pride of the Spanish Nation, I must from thence conclude, that before the End of March even our Ministers began to look upon a War with Spain as inevitable. - - What in this Case were we to do? -- It was not, 'tis true, proper for us to iffue any Letters of Reprifal, or to commence Hostilities, till the 24th of May; because we could not till then judge certainly of the King of Spain's Intentions; and it was prudent in us to wait till the first real Breach of the Convention, Imeanthe Articles ratified by his Majesty, should be made by the Court of Spain - - But, furely, we ought to have begun that

that Moment to prepare, at least in a private manner

for War; and how were we to prepare?

Spain, we knew, was a Nation, that durft not look our Squadrons in the Face at Sea. - A Squadron of 15 Line of Battle Ships before Cadiz, another of the like Number in the West Indies, and a third of the same Number upon our own Coasts, was we knew, fufficient to lock up their Men of War in their Ports, and to prevent their attempting to make an Invasion upon any Part of our Dominions .-- By having three fuch Squadrons at Sea we should have made it impossible for them to do us any Injury, except by their Privateers; and for preventing this, a few Fourth or Fifth Rates to serve as Convoys to our own Ships bound to or from the West Indies; and great Number of fixth Rates and armed Shops, to cruize upon their Coasts, in order to intercept their Privateers, andto give Notice to our Merchant Ships not to approach the Ports or Coasts of Spain, would have made it difficult for them to annoy our Trade, and .very dangerous to carry on any Trade of their MINE.

For this Purpose we should, in my humble Opinion, have had at least Eight 20 Gun Ships and armed Sloops, with Three or Four 4th or 5th Rates, stationed in the Meditteranean, and actually upon Duty there; together with at least Twelve 20 Gun Ships and armed Sloops, and fix 4th or 5th Rates, stationed upon the Coasts of Portugal and Galicia, and in the Bay of Bifcay, and actually upon Duty in their several Stations, before we had published Reprisals, or committed any Act of Hostility in Europe. - - As for the West Indies, we had no Occasion to fend many 20 Gun Ships or armed Sloops to that Part of the World: If we had taken Care to have had a Squadron of 15 Line of Battle Ships there, with three or four 20 Gun Ships, besides the Guard Ships ufual

For the Honour of the British Flag it would have been proper to have had a 90 Gun Ship, and an 80 Gun Ship in the Squadron kept at Home, and in that sent to the Coasts of Spain; and for the same Reason there ought to have been an 80 and a 70 Gun Ship in the Squadron sent to the West Indies; but all the rest ought to have been 4th Rates of 60 or 50 Guns, or 5th Rates of 40 Guns; so that the Number of Seamen necessary may be easily com-

puted as follows, viz.

In the three Squadrons proposed,

Ships.	Guns.	Men.	Totals of Men.
2	90	1170	
3	80	1360	
1	70	440	
16	60	5840	
20	50	5600	
3	40	600	
45			14210

Totals of Men. Brought over 14210

Cruife	rs in the M	editerranean.	
Ships.	Guns	Men,	
2	50	560	
2	40	400	
4			960
		pasts of Portugal and Bay of Biscay.	
3	50	840	
3	40	600	
6			1440
Small Sh	ips and Sloop	s in the Mediteranea	3.
5	20	650	
3 Sloo	ps	225	
		oops on the Coasts of	875.
Portugal,	20	1040	
4 Sloo		265	
I 2 Small Sh	ips and Sloo	ps in the West-Indies	1305
4	20		360
	Total	of Seamen necessary	19150

This Number of Seamen and Marines would have been necessary for protecting our own Trade, and intercepting that of the Enemy, besides the Number necessary to be kept up in Times of the most profound Peace, which I cannot reckon at above 8000; because that Number has at least once of late Years B

been thought sufficient by Parliament; so that according to what I have proposed, the whole Number of Seamen necessary for carrying on the War against Spain would have amounted to no more than 27150 Men.-Now, as we had the Year before a much larger Number than 8000 Seamen actually in Pay, if we had begun about the End of March last with raising 5 or 6000 Marines, I mean Marines really defigned for Sea Service, and not marching Regiments under the Name of Marines, I believe it would have been very eafy, between the End of March and the End of June, which was the soonest we could have had Use for the whole Number I have proposed to have raised by Degrees the additional Number of Seamen we stood in need of, without preventing the usual Supply of Coals for the City of London, without any Embargo upon our Trade, without much Preffing, and without making any fuch Fracas, as might give a real Alarm to Spain.

As our Parliament was then fitting and our present Ministers could never complain of not being supported by Parliament in any vigorous Measures they but seemed resolved to pursue, 'twould have been easy to have obtained the Authority of Parliament, without declaring the secret Intentions of our Administration, both for raising the Marines, and for any new Regulations that might have been thought proper for encouraging Seamen to enter voluntarily into

per for encouraging Seamen to enter voluntarily into his Majesty's Service. — The Convention was, 'tis true, approved of, but it might have been said, that it was necessary to augment our Forces both by Sea and Land, in order to enforce the Performance of that Convention, and to perfect that Preliminary by a definitive Treaty, which was an Argument that had

often before been made Use of with Success, tho never so well founded as it was upon that Occasion.

-Nay it was afterwards, upon the 11th of May, made Use of with Success; when both Houses of

Par-

Parliament granted his Majesty a Vote of Credit, without insisting upon his Reasons for demanding it.

Even the Spaniards, I believe, (and I am confirmed in it from what afterwards happened) would not have taken the Alarm at any Preparations we could have made; for they had so often before feen us make great Preparations, when we did not fo much as intend to make an angry Use of them, that very probably we might have caught them napping; which was an Advantage we might have drawn from out many former expensive Preparations; and then it could have been no longer faid, that they were quite useless .- If we had intercepted the Azogues and Caracca Ships, before the Spaniards began to suspect any Thing of our Intentions, some of the elegant Authors in the Gazateer might have infifted, with more Reason than usually appears in that Paper, upon the great Use a Nation may make of expenfive Preparations which, at the Time they are made, appear to oulger Eyes to be quite useless. -But the Patron of that Paper feems resolved, that they thall never have the kast Appearance of an Argument to make Use of, in Favour of his Management; and therefore I am so far from despising, that I really pity these poor Authors, when I see them wriggling round the little Compass of their Wit and Understanding, to find Excuses and Panegyries for the Conduct of such an obstinate and unreasonable, tho' bountiful Patron.

With such Preparations and such a Disposition of our naval Force, as I have mentioned, I believe twill be allowed, that it would have been impossible for the Spaniards to have taken near the Number of our Merchant Ships they have done.— It would have been almost impossible for any of their Privateers to have set their Noses to the Sea: At least if they had, we should probably have had a good Account of them before they could return into Port:

And if we had thus taken Care that it should not have been in their Power to make any Advantage of the War, the Losses they must have met with, and the Difficulties they must have been reduced to,

would foon have made them weary of it.

Having thus shewn what Preparations we ought to have made for our Defence at Sea and for intercepting the Trade of the Enemy, I shall next shew what Methods we ought, in my humble Opinion, to have taken in commencing and profecuting the War .- For this Purpose I must observe, that, as the Spaniards had a Term of four Months for making that new fort of prompt Payment which was stipulated by the Convention, we are obliged to wait till the 24th of May, the last Day of that Term, before we could issue Letters of Reprisal, or send any Orders to our Men of War to commit Hoftilities .- However, as we had great Reason to suspect, that this prompt Payment would not be made within the Term limited, and were refolved, as I hope we were, not to grant a new Term, we ought, as I have faid, to have begun our Preparations by the End of March at farthest, and upon the 25th of May we ought to have dispatched Orders to our Commodore in the West Indies, to have begun to make Reprisals; but our Orders for making Reprisals, both in Europe and America, should have been issued and managed in a very different manner from what they were, for these Reasons.

We were no way obliged to give the Spaniards Notice of our having issued Reprisals; but on the contrary we should have concealed it as much, and as long as we possibly could, that we might have had some rich Prizes in our Hands, before the Spaniards could have the least Pretence to make any unjust Reprisals upon us; for as we had done them no Injury since the Treaty of Seville, they had no just Title to make any Reprisals upon us, and

could not have so much as a Pretence for doing so, till they had heard of our having begun to make Reprisals upon them, which they could not have heard of, till after we had prepared, for preventing its being in their Power to return the Compliment upon us, - Another Reason is, because the Spaniards have no Ships in Europe that are worth taking but those that are bound to and from the West- Indies; and none of those Ships were expected to fail from Europe to the West Indies, nor were any rich Ships expected from thence in the European Seas, till towards the End of July, fo that we could not expect to make any confiderable Advantage. by giving Orders for making Reprisals before that Time; but on the contrary, by making Reprifals upon their small Craft, we gave them Notice to keep their rich Ships out of our Way. - And a third Reason is this, we had, or might have had a sufficient Number of Men of War, both in the European and American Seas, for making Reprisals, there was no occasion for granting any Letters of Marque to private Men, and much less for publishing any Proclamation for that purpose: Nay, from our Conduct in 1727, we could not expect that any private Adventurers would put themselves to the Expence of firting out Vessels proper for making Reprisals; so that the publishing of such a Proclamation could do us no Service, and would certainly do us Harm, by putting the Spaniards upon their Guard, and affording them a Pretence to feize fuch of our Merchant Ships as were in their Ports or Harbours; therefore, I think, 'tis evident, that no fuch Proclamation should have been issued, at least in Europe, till we had actually declared War.

With regard therefore to the issuing and executing Orders for making Reprisals, we should, in my Opinion, have taken this Method.——On the 25th of May, as before mentioned, we cught to

have dispatched Orders for this Purpose to our Commodore in the West Indies; but these Orders ought to have been accompanied with Instructions, to keep them as private as possible, to avoid appearing in a bostile Manner within view of any of the Spanish Settlements in that Part of the World, and to keep at Sea, with such Prizes as they should take, as long as possible, in order to avoid giving the Alarm.

Then with regard to Europe, it was quite unneceffary to give Orders for making Reprifals to our Men of War stationed in the Mediterranean or any of the European Seas, before the Middle of July: tho' it would perhaps have been proper, even before that time, to have fent private Orders to Admiral Haddock to keep a Look out, and to feize any rich Ship he should find failing to, or returning from the Spanish West Indies, but with express Instructions to keep these Orders as secret as possible, and to avoid, as much as he could, giving the least Umbrage to the Spaniards; and that in case any such Ship should fall in his way, he should immediately fend Advice of it to our Conful at Cadiz, that he might give Notice to the British Ships in that, and the other Ports of Spain, to depart forthwith; and that he should, at the same time, send Advice home of what had happened, that the Cruizers and small Ships, defigned for the Protection of our Trade, might be immediately ordered to fail for their respective Stations.

If no tuch Prize had fallen in Admiral Haddock's way before the middle of July, which would probably have been the Case, it would then, and not till then, have been time to have begun to act openly in Europe; and therefore, about that time, we should have sent out all the Men of War, small Ships and Sloops, designed for the Protection of our Trade, to their several Stations before mentioned; and some additional Men of War ought to have been sent for

a month

intercept the Azogues Ships in their Return; so that from the Southermost Point of Portugal to Fontarabia in Spain, or rather to the Mouth of the Garron in France, we might have had Men of War, twenty Gun Ships, and armed Sloops, stationed almost within sight of one another; which would have made it almost impossible for the Azogues Ships to have escaped us, unless some of those Political Fogs had been cast before our Eyes, which have formerly been of so great Use, for preserving the Tranquility of our Admistration, and encouraging the

Spaniards to diffurb that of the Nation.

At the same Time that we fent out our Ships to be stationed upon the Coast of Spain, and Portugal, we ought to have fent particular and express Orders to all British Ships in any of the Spanish Ports, to depart immediately; and our stationed Ships should have had Instructions to hail every British Ship they faw at Sea, and inform them of the Rupture, which would have preserved several of our Merchant Ships that went beedlesty into the Spanish Ports, after the Rupture was known in Spain, and were of Course there seized and made Prize of. - But as it was very much our Interest upon seeral Accounts. to prevent its being in the Power of the Spaniards to make any Advantage of the War, as a farther Precaution, Orders should have been dispatched on the 25th of May to all our Colonies on the Continent of America, not to fend any of their Ships to Spain, till fresh Advices from Great Britain; because in the Months of August, September, and Octo: ber, many of their Ships usually arrive in Spain with Fish, and other Productions of those Parts of

The Rupture being now made, and all proper Measures taken, both for protecting our own Trade and annoying that of the Enemy, it was high Time

to begin to put in Execution fuch Schemes as were . necessary for bringing about a speedy and bonourable Peace; for after the Rupture was once known thro' all the Dominions of Spain, 'twas ridiculous to think of doing the Enemy much hurt at Sea; because we might have foreseen, that few or none of their Ships would put to Sea, unless it was Advice Boats and Privateers, the taking of which might be of great Service but little Advantage to us; nor could it occasion any great Loss to the Enemy, except that of disappointing them in their Measures for distresfing our Trade. - Therefore as foon as we faw that a War would be the necessary Consequence of the Disputes between the two Nations, which was, as I have supposed, about the End of March last, we should have begun to provide for putting such Schemes in Execution, as would be effectual, for procuring us speedily that Raparation, Satisfaction. and Security, which we were so justly intitled to, and which had been so long, and so contemptuously denied us.

For this Purpose we should have begun to raise Marines, and to augment our Land Forces by the End of March at farthest; so that by the End of August, we might have had 6000 Marines on board our Men of War, and four or five and forty thousand regular Troops in Britain and Ireland - By difpofing of our Marines properly on board our Ships of War, and encouraging able bodied Landmen to enter into his Majesty's Sea Service, we might have prevented our being under a necessity of drawing too many Seamen away from our Trade; and by fuch an Augmentation of our Land Forces, we might have spared 14 or 15000 of our best Troops to have been fent upon some Expedition for attacking Spain at Land, and in that Part where we might most probably meet with Advantage and Success, which I believe every one will allow to be in the WestWest Indies.—And that we might have been ready to have set out upon such an Expedition as soon as we declared War, we should have begun to contract for Transports, and prepare for victualling them by the Beginning of June, to as that they might have been all ready to sail by the End of September at farthest, for the Reasons I shall presently mention.

As it would have been in some measure necessary for us to declare our felves openly by the End of July; therefore, foon after we had fent the Cruizers, small Ships, and Sloops, necessary for protecting our Trade, to the Coasts of Spain, we should then, and not before, have published a Proclamation, for granting Letters of Marque to fuch as should apply for them; tho' even then no great Advantage could be expected from it; but we should have reaped this Advantage from it, that it would have made Spain publish tuch another, as we find it actually did; and as they had no Right to iffue any fuch Letters of Marque, or to make any Reprifals, we ought to have made their doing so a Reason, as it really was a most just one, for declaring War in form; for after the two Nations had once come to an open Rupture, it was our Business to declare War as soon as possible; because, till then, we could not pretend to prevent our Neighbours from carrying contraband Goods to Spain, nor could we, according to the most strict Rules of Honour, send out an Army to attack the Enemy at Land, either in Europe or America; and as the Month of August or September is the proper, and the only proper Season for sending out a Fleet and an Army, to attack them in America, therefore we ought to have brought the Rupture to an open Declaration of War by that time.

My Reason for saying that the Months of August or September is the proper Season for sending out a Fleet and Land Army to attack the Spaniards in America, are these. First, About that Time of the Year the Air is more temporate than it is either in

C

Summer

Summer or Winter; and therefore the Soldiers could not fuffer so much by being penned up in Transports, as they would do in the Summer or Winter Months. Secondly, They would probably be landed in some of the Spanish Settlements in the West Indies in the Month of November or December, which is the coldest Season of the Year in all the Spanish Settlements on this fide of the Continent of America, fo that they would probably have done their Businels before the hot Season came on; and would by degrees be accustomed to bear the excessive Heats of the Summer in that Part of the World. Thirdly, The Months of August and September are in the West Indies called the Hurricane Months; because, during these Months, Hurricanes and Tornadoes are frequent in those Seas, which makes it dangerous for a Fleet, especially a Fleet of Transports, to be failing upon them during that Season; but if our Fleet had fet out in August or September last, this Season would have been intirely over before its Arrival in those Seas, and it might have got out of them again, in its Homeward Voyage, before the Return of that dangerous Season; unless it had been thought proper to keep our Fleet, or a great Part of it, in that Part of the World, for transporting a Body of Land Forces from one Settlement to another, in order to make new Conquests, or to bring new Distresses upon the Enemy.

From these Reasons it is manifest, that we cannot prudently send out a Fleet and Land Army, for making an Attack upon any of the Spanish Settlements on this side the Continent of America, but in the Monthsof August or September; and if we were to make an Attack by Sea upon any of their Settlements on the other side of that Continent, the Fleet designed for that Purpose must take their Departure from hence in the Month of August or September at farthest; because, as it would be obliged to tail round by the Straits of Magellan, the proper Season

Season for passing those Straights is about the Time of our Winter Solstice, which is the Summer Solstice in that Part of the World, when those Straights may be passed without Danger; whereas, about the Time of our Summer Solstice, which is the Winter Solstice in the Southern Hemisphere, not only the Straights but the Seas in that Part of the World are sometimes so full of Ice, that 'tis dangerous to attempt passing them, or even to sail round by Cape

Horn, the Southernmost Point of America.

Now as we cannot propose to compel the Spaniards to agree to reasonable Terms, or to make any Conquests upon them that can be of Advantage to this Nation, but by attacking their Settlements in America, we should have thought of this, and begun to prepare for it, as foon as we faw, that a War would be the necessary Consequence of our Disputes with them. - If we had done this, we might have been ready by the End of August to have embarked 12000 of our best Troops, which, in my Opinion, is the smallest Number that ought to be sent upon fuch an Expedition; because it would be of the most dangerous Consequence to the Nation to miscarry in any fuch Expedition; therefore, if this Number of Troops had not been thought fully sufficient for the Purpose intended, a greater Number should have been fent, or a Reinforcement prepared to have been fent foon after; and particularly we ought to have taken care to have the Troops we fent thither provided with Cloathing fit for a March in that hot Country; for I must observe, that the Cloathing they have in this Country would be very unfit for them in that; which I hope those whose Dury it is, will take proper Care of if we ever do fend any Troops to that Part of the World.

But in order to have rendered ourselves the more secure of Success, and to have saved the Publick Expence as much as possible, we should, the moment we declared War, have published a Proclamation,

promiting

promising all the Rewards and Encouragements we could give, to such private Adventurers and Volunteers, as should join in the intended Expedition; which we might have done without declaring the Place against which it was designed. —And at the same Time we ought to have sent Orders to all our Colonies in America, to raise as many Men as they could spare, and to have them ready to rendezvous at St. Christopher's or Antigua, some Time in the Month of November.

By these Means, we might have invaded the Spanish Settlements in America with an Army of at least 20,000 Men; and such an Army with the Asfistance they might, and would certainly have met with from our Seamen, would, in all human Probability, have been sufficient, not only for taking, but holding, any of those Settlements we might have thought most convenient and advantageous for this Nation. - Nay, as the Spaniards could no Way guard against this Danger, by sending any Relief or Affistance from Old Spain, the very Apprehension of it might have forced them to give us a fort of Carte Blanche; which would have reftored the Honour and Character of this Nation atevery Court in Europe, and would have fecured the Freedom of our Trade and Navigation in all Parts of the World, much better than it is possible for us to do by any Treaty we can make; for when foreign Nations faw, that we not only would refent, but could punish any Injury offered to our Trade, they would, all of them, have been cautious of giving us the least Touch in so tender a Part.

These are the chief Methods, which, in my humble Opinion, we ought to have taken in the Commencement and Prosecution of the present War; and after having thus fairly and openly given my Opinion as to what ought to have been done, I think myself at the more Freedom to examine what has been allually done; for if I censure, I have first exposed my-

felf to be censured, which, I hope, will be allowed to be putting the Question in Debate upon as equal a footing as possible My next Bufiness therefore shall be, to confider the Methods we have bitberto attually taken; but before I begin, I must observe, that it has always been reckoned ridiculous in any Nation to declare War, till they were fully prepared to undertake some important Expedition against the Enemy: and this Method of beginning a War is now become more usual than it was in antient Times .--The Declaration of War is generally now accompanied with an Army, and often firft publified by an Army's entering the Territories of the Enemy. - - It is needless to bring many Examples from History for proving this to be the general Practice -- I shall mention only two, as being the most opposite to the Case in hand .- In the 27th Year of Queen Elizabeth, that wife Queen forefaw the Storm that was gathering againsther, tho' it was then at a great Distance.-She by the Vigilance and Dexterity of her Ministers abroad, had pryed into the secret Alliance, formed against her and the Protestant Religion, by the Kings of France and Spain - Such a Project, 'ris now plain from History, they had formed; but before they could carry it into Execution against her, it was necessary for them to reduce and destroy the Protestants in their own Dominions, and to gain over to their Interest the King of Scotland, which they had then some hopes of. — Upon this, that great Queen wisely and bravely resolved to support the Protestants in France and the Netherlands, let the Consequence be what it would; and at the same time the began to take Measures for securing the King of Scotland in her Interest, or otherwise, to give him enough to do at home. _____ If she had fent Fools upon her Errands to foreign Nations, or if the had been so fond of Peace as to allow her Enemies to compleat their Schemes against her, by the Defruction of ber Friends abroad, an End would very probably probably have been soon put to her Reign, and to the Protestant Religion; but by the Art and Vigilance of her Ministers abread, she discovered the Designs of her Enemies, and by the Wisdom and Resolution of her Ministers at home, she disappointed them.

By fending a well chofen Minister to Scotland, and some other proper Measures, the secured that King in her Interest, - - About the same Time she made a Treaty with those Provinces of the Low Countries that had united together for throwing off the Yoke of Spain, and, foon after, fent them a powerful Aid. - - Tho' she pretended that her Conduct in this particular was founded upon, and in Pursuance of the antient Treaties between England and those Provinces, and therefore no Breach of any of her Treaties with Spain; yet she was too wise, not to foresee, that it would occasion an open Rupture between her and the King of Spain: for which Reason she resolved to be beforehand with him .--In Pursuance of this Resolution, before the sent any Forces into the Netherlands, or took any other Step that might be looked on by Spain as a Declaration of War, the made all the necessary Preparations for the Execution of her Defign against Spain itself, and about the same Time that she sent her Forces overto Holland, the fent out a Fleet with 2300 Land Forces on board, to attack the Spanife Settlements in America, which they accordingly did, and after doing infinite Mischief to the Enemy, returned with a vast Booty.

This was Queen Elizabeth's Conduct at the Commencement of her War with Spain; and this fort of Conduct was continued during the rest of her Reign. - She did not content herself with carrying on a Pyratical War only against that Nation: The Fleets and Armies she sent out often landed and plundered their Coasts, in Old Spain as well as upon both Sides of the Continent of America; and yet England was not at that Time near so powerful

as it is now, and Spain much more powerful: Nay, they were then a superior Match for us at Sea, which is far from being the Case at present.

The next War we had with Spain happened during the Protectorship of Oliver Cronewell. Whether it was just, or agreeable to the Interest of this Nation, is none of my Business to determine.

Be that as it will, when the Protector resolved on War with Spain, he did not begin with Proclamations or verbal Declarations; nor did he put the Nation to the Expence of any Preparations, either by Sea or Land, but what were actually and immediately imployed against the Enemy. not so much as feem to be afraid of an Invasion; yet furely there was then a more general Disaffection in the Nation, than any Man will or dare fay there He began with fending one Fleet to is at prefent. the Mediterranean, under Pretence of chastifing the Algerines, but really with a View to protett our Trade in that Part of the World, during the War he intended to carry on against Spain; and the only other Squadron he prepared was sent out with 5000 Land Forces on board, and with Instructions which they were not to open till they came to fuch a certain Latitude. These Instructions, when opened, were found to be most skilfully drawn up, for attacking the Spaniards in St. Domingo: otherwise called Hifpaniola, and for taking Poffession of that Island, which would probably have fucceeded, had not the General committed a most egregious Blunder, expresly contrary to bis Instructions, by landing his Forces at a great Distance from the Town of St. Domingo; and this Blunder, I must confess, was of the more pernicious Consequence, because of the Fleet's having been fent from England too late in the Year; for ir ought to have been sent out in September, whereas it did not depart till the 27th of December, which, with its long stay at Barbadoes, was the reason of its not arriving at Hispaniola till April, when the hot Season

y

P

of

d

to

ES

0,

te

y.

11-

ort

er

y-

n:

ed

as nd

ful

in that Climate begins to be extremely troublesome to Men bred in the moderate Climate of Great Britain. However, they did not entirely miss of their Aim; for they took and kept Possession of Jamaica, which has since brought in many Millions to

this Kingdom.

These two Examples will, I hope, justify what I have faid, with regard to the Measures we ought to have taken at the Commencement, and in the Profecu. tion of the present War; but having mentioned Queen Elizabeth's Wildom in forefeeing, and taking Care to diffipate the Storm that was beginning to gather against her in the 27th of her Reign, I must from thence take Occasion to observe, and make some Remarks upon the Circumstances of this Nasion and the rest of Europe in the Year 1733. By the Treaties of Hanover and Seville (neither of which could be of any great Advantage to this Na. tion, but both greatly for the Advantage of France, and both, I believe, we were led into by French Artifice) we had firmly united the Courts of France and Spain, and thrown fuch a Bone of Contention between the latter and the Court of Vienna, as we could, it feems, no Way remove, but by entering into a general and absolute Guarantee of the Emperor's Pragmatick Sanction, which we did, by our Treaty with his Imperial Majesty concluded at Vienna in the Year 1731. By this Guarantee we in a manner divided Europe into two Parties: France, Spain, and probably Sardinia, and some of the Princes of Germany upon one Side; and on the other, the Emperor, Muscovy, and Great Britain, with the States General, and fuch of the other Potentates of Europe as we could engage of our Party. This was the System the Affairs of Europe were thrown into by our Treaty with the Emperor in 1731; and under Colour and in Confidence of the Guarantee we then agreed to, we prevailed with him to confent to the Introduction of Spanish Troops into the strong Places of Tuscany, Parma, and Placentia; for as he forefaw the Consequence of that Introduction, he would never have peaceably admitted of it, if he had not depended upon our securing him against that Consequence, in Pursuance of the general Guarantee we

had engaged in.

If we had cultivated the Alliance formed between the Courts of Vienna and Madrid, by their Treaty in 1725, instead of dissolving it by our Treaty of Hanover, and the Meatures we took after that Treaty, we should have had no occasion to throw the Affairs of Europe into the System I have mentioned, or to trouble our Heads much with any of the Disputes that might happen in Europe, perhaps for many Years after. - The Queen of Spain would not have so much as thought of the Kingdom of the Two Sicilies for her Son Don Carlos; the would have contented herfelf with the Poffession of the fine Dutchies of Tuscany, Parma and Placentia; and the would have depended upon the Emperor for protecting her in that Podeffion. - - This would have united the Courts of Vienna and Madrid still more and more; and the Emperor and Spain would have been a Match for France, without much Affistance from us. - -They might perhaps upon Occasion have stood in need of our Fleet; and this would have obliged both to court our Friendship. - But after having reunited the Courts of France and Spain, and railed a Jealoufy between the latter and the Court of Vienna, it became necessary for us to throw the Affairs of Europe into this System, in order to keep up a Ballance of Power in Europe; and befides, it became necessary even for our own particular Safety; for as we then faw, that Spain would give us no Satisfaction for the many Depredations her Guarda Costas, had committed upon our Merchants, nor give up the Right she pretended to, of interrupting our Navigation, and fearthing our Ships in the American Seas, and even seizing and confiscating them upon the frivolous

volous Pretence of contraband Goods; and as we had then some Reason to suppose, that in these unjust Pretensions, Spain would be supported by France, we were under a Necessity to provide for our own Safety, by forming a Party upon the Continent, sufficient for opposing, with our Assistance, the united

Power of France and Spain.

In this Light therefore, our becoming Guarantee for the pragmatic Santtion, and thereby entering into a Sort of Alliance with the Emperor and Muscowy. may be confidered as a wife and necessary Measure; tho' I am now convinc'd, it was thought on by some People, only as a temporary Expedient for getting free of that Dilemma, into which we had thrown ourselves by the Treaty of Seville, with Regard to the Introduction of Spanish Troops into the strong Places of Tuscany, Parma, and Placentia, instead of the neutral Troops stipulated by the quadruple Alliance; for if it had been thought on as a Measure to be steadily pursued, it became absolutely necessary for us to take proper Measures, in Conjunction with the Emperor and Muscowy, for fecuring Poland in our Interest, in order to render the Alliance between the Emperor and Muscowy the more effectual, by giving them an Opportunity to join their Forces, as foon and as often as Occasion might require.

What we did in this, I shall not pretend to determine. It was not thought proper even to let our Parliament into the Secret. But Muscovy, we know, took proper and effectual Measures: and this brought the War upon the Emperor which was begun, without the least Provocation on his Part, towards the latter End of the Year 1733, the late King of Poland having died the Beginning of that Year. What Excuse we might then have for not engaging in this War, is, I confess, beyond my Reach; for to me it appears, that we were in Honour, as well as by Treaty, obliged to affift the Emperor: Nay, for our own Sake, we were, I think, obliged

obliged to affift him; for what Justice, what Satisfaction, could we expect from Spain, as to any of the Disputes then subfishing between the two Nations, if the Emperor should, by our Indolence, be obliged to accept of any Terms his Enemies should be pleased to grant him? In my Opinion, there was nothing more easily to be foreseen, than that this Nation would be the next Sacrifice; and therefore, if we had imitated the wise Queen Elizabeth, we certainly would have flown to the Affishance of the Emperor at the very Beginning of the War; for we could not but foresee, that the longer we delayed, the more heavy

the War would fall upon us.

Surely, it was not Fear that prevented our engaging; for a close Alliance between Muscovy, Poland, Germany, and Great-Britain, would have been able to give Laws to Europe. - Most of the other Powers of Europe, except France and Spain, would have gladly joined in the Alliance; and in that Cafe we should have been able, not only to have settled all our Disputes both with France and Spain to our own liking, but to have put it out of the Power of either, to have disturbed us in our Trade or Navigation for many Years, perhaps forever after. - - -I am not ignorant, that the Neutrality the Dutch had agreed to, was at that Time affigned as a Reafon for our not affifting the Emperor. - Our engaging in a War against France and Spain, whilst the Dutch remained neutral, was represented as being of the most dangerous Consequence to our Trade - - How the Dutch came to agree to that Treaty of Neutrality, or whether it was not occafioned by the Opinion they had formed of our Conduct or some Intimation they had of our secret Resolutions, I shall not pretend to answer; but furely, we are not in all Cases to measure our Conduct by that of the Dutch. - We might perhaps have reaped more Advantages by engaging in the War without the Dutch than with them; because we should then

have

have been at Liberty to have pushed the War in the West Indies, without Controll from any of our Allies and by conquering some of the Spanish Settlements. and destroying those of the French, in that Part of the World, our Trade would have gained more than it could have suffered by the War. But what rendered this Objection of no Weight was, that we might then have forefeen, that in a few Years we should be obliged to engage in a War with Spain. perhaps both with France and Spain, at the Time when the Dutch might probably enjoy a perfect Tranquillity. This, in my Opinion, ought to have determined us to engage, without the least Regard to what the Dutch might do; for 'twas certainly better for us to engage at that Time, when we were fure of powerful Allies, than run the Risk of being in a few Years obliged to stand fingle and alone, in a War against the united Power of France and Spain.

Upon that Occasion, 'tis true, we fitted our Squa. drons, and raised new Armies, but those Squadrons and Armies, like some of our preceding Armaments, ferved only to drain our own Coffers. We took no effectual Measures for supporting that System of Affairs in Europe, which, as I have already shewn, we had, by our Treaties of Hanover and Seville, rendered necessary for our own Safety: Nay, we did not so much as take that Opportunity to infift peremptorily upon it for if we had, we should certainly have obtained, full Satisfaction, Reparation, and Security, from Spain, so that at last, with empty Coffers, as was declared by one Gentleman, and without one Ally, as was declared by another, we found ourfelves obliged to engage in a War against Spain, at a Time when we knew, that Spain would be privately, if not openly affifted by France.

But why should I say, we found ourselves obliged? It was not by Accident, 'twas not by the causeless Obstinacy of Spain, that we were obliged to enter into the present War. It was

originally

originally occasioned by a Mistake and a Want of Vicour in our own Conduct. - The Spaniards certainly have a Right to feize any British Ship, they find carrying on an illicit Trade with their Settlements in America. - But when a British Ship has been seized and confiscated upon that Pretence, the Court of Spain, and much less their Governors in the West Indies, cannot pretend to be the sole and supreme Judges, whether that Pretence be well founded. - When Complaint is made to our Court, that a British Ship has been unjustly seized upon that Pretence, and Justice denied or delayed in the ordinary Course of Law in Spain, which is a Complaint that must be made to our Court, before the Ship can be formally reclaimed by his Majesty, our Ministers have a Right to judge whether the Pretence of Seizure be well founded, and they are in Duty bound to examine strictly into the Truth of the Facts alledged, before they advise his Majesty to reclaim. - We put an Indignity upon ourselves, if we reclaim without a just Foundation .when we do reclaim, it is a much bigber Indignity, it is behaving like a little petty-fogging Norfolk Attorney, to allow the Court of Spain, or any Court in the World, to contest the Fact with us. ought then to accept of no Excuse, no conditional Orders for Satisfaction and Reparation to the Part injured: and if Satisfaction for the Affront, and full Reparation for all Costs and Damages, be not actually made within fix Months, the Term limited for that Purpose by Treaties between Spain and us, we ought to grant Letters of Marque to the Part injured, or we ought to give Orders to our Men of War to make Reprifals. This is the Duty of every independent Nation in every fuch Case: and if we had taken this Method, when the Spaniards first began to search and seize our Merchant Ships upon false Pretences of illicit Trade, we should have had no more of ir. They would not have declared

d

ft

ld

oby

re

135

lly

clared War against us, on Account of our making Reprisals in a regular Way, for one single Ship, nor would they in such a Case have issued counter Reprisals. If they had, we should have entered into the War at that Time, with more Advantage than we do at this, and I am sure, with less Loss, and more Honour

The Obstinacy the Spaniards have shewn, I may therefore justly say, is not causeless. A Pusillanimity in our Conduct, has been the Cause of an Obfinacy in theirs. No Court in the World will expressly order their Subjects to make Satisfaction and Restitution, if they are not compelled to give fuch Orders by a peremptory Demand from the Court whose Subjects have been injured. If we had made fuch a Demand for the first British Ship that was unjustly seized, it would have been complied with; but by our accepting conditional Orders, and their continuing their Depredations, our Demands at last amounted to fuch a Sum as was worth the while of Nations to contend for; and thus we have, by our own Conduct, been involved in the present War; in the Commencement and Profecution of which I have already shewn, what Measures we ought, in my humble Opinion, to have taken. W hether they would have been prudent or not, will best appear from comparing them with the Measures we bave taken; and therefore I shall now proceed to give a compendious History of our Conduct, fince the End of March last, so far as it appears from publick Papers; for, thank God! I am not acquainted with any Secrets of State.

From the End of March to the Beginning of June I do not find the least mention made in our News Papers of any Preparations for War, nor can I learn by any Sort of Intelligence, that we began to make fuch, either in a publick or private Manner; from hence I must conclude, that for two Months after we were well assured of a War's being inevitable, we

made

made no Preparations for it, and consequently, that we lost two entire Months, which should have been employed in raising Marines, augmenting our Land and Sea Forces, and in repairing our 20 Gun Ships and Shops, or building new ones; because, these were the Ships, which, in a War with Spain, we should

have most Occasion for.

7

0

n

1

n

d

d

ıt

Soon after the Beginning of June, indeed, ten Regiments of Foot were ordered from Ireland, but for what Purpose I cannot comprehend; for no Man could think we were at that Time in any real Danger of a formidable Invation upon any Part of Great Britain, and 18000 regular Troops, or even a smaller Number, are always sufficient to repell any Number of foreign Troops that can at unawares be thrown in upon us. In my Opinion, we should have fent ten Regiments of Foot to Ireland, which by proper Augmentations we might have spared, under Pretence of being afraid of an Invafion in that Kingdom, instead of bringing ten Regiments from thence; and my Reason is, because the Port of Cork in Ireland is the most proper Place of any in the British Dominions, for an Imbarkation against any of the Dominions of Spain, either in Europe or America.

About the same Time that these Regiments were ordered from Ireland, we began in the most publick Manner to prepare for War. A bot Press for Seamen was begun: An Embargo laid upon our Trade: Proclamations published for encouraging Seamen to enter into his Majesty's Service, and for calling Home those in foreign Service: Orders issued for making a great Addition at once to our Land Forces: Directions given to our Lords Lieutenants to have the Militia in good Order: The Right Honourable Horatio Walpole, Esq; bis Lady and Family, fent upon an extraordinary Ambaffy to Holland; and as great a Noise made through the whole Nation, as if we had been upon

upon the Brink of being invaded by a new Spanish Armaaa, or of entering upon one of the most dangerous and desperate Wars this Nation was ever engaged in. - The alarming Preparations we should have had no Occasion for, if we had begun to prepare about the End of March; and confidering what has fince happened, I can fee no Effect they had, but that of distressing our Trade; preventing the usual Supply of Coals for the City of London. which has this Winter been most severely felt; amufing our own People, and giving Warning to our Enemies to take Care of themselves, which they did in the most effectual Manner they could, by fending eight or ten Advice Boats, one after another, which they were permitted to do without Interruption, to their Azogues Ships then upon their Return from America, to fleer the most proper Course, for avoiding falling into the Hands of our Squadrons.

I shall grant, that when Admiral Vernon sailed the 2d Time from Portsmouth if he had then proceeded directly upon his Voyage, if he had met with no Storm nor contrary Wind, he might perchance have met with the Azogues Ships: But if he had, it would not have been owing to his Instructions, so far as I have been informed, but by mere Accident; for those Ships had, by the Advice Boats sent them, received Orders to steer directly for the Island of Usbant, one of the Northernmost Points upon the West Coast of Britany, and from thence to steer along the Coast of France, till they came to the Northern Coast of Spain; to the End certainly, that in Case any of our Men of War had come up with them, they might have run into the next Port of France, or that, in Case of Necessity, they might have run themselves a Shore upon the Coasts of that Kingdom, where they were sure of meeting with Pro-Now if Admiral Vernon had met with no Storm, nor contrary Wind, he might perhaps by Accident have been off the Island of Ushant, when the Azogues Ships were just making that Point, and by this Chance he might have intercepted them; but if he had been at that Time, or any other Time, in the Station where he was ordered to wait for them, it would have been impossible for him to

get Sight of, much less to intercept them.

Thus it appears, that the Azogues Ships were not in the least Danger of being intercepted by any Measure we had designedly taken; and by the Storm Admiral Vernon met with, they were in no Danger of being taken, either by Accident or Defign ; for he failed not from Portland Road till the first of August, and the Azogues Ships arrived fafe at St. Andero in Spain, after having coafted along the whole Western Coast of France, the very next Day, that is, on the 2d of August. - The contrary Winds he met with has fince, indeed, ferved us in good Stead, as an Excuse for our Disappointment with Regard to those Ships; but methinks 'twas trusting a little too much to the Winds, to put off the Departure of Admiral Vernon's Squadron, till the 23d of July, the Day he first sailed from Portsmouth; for suppose we have no fecret Intelligence, suppose we areat no Charge for that Purpose, the publick Accounts we had from the West-Indies of the Azogues Ships gave us Reason to suppose, they would have been arrived before that Day at some of the Ports of Spain; and they certainly would have been fo, had they steered their Course directly for Vigo, or any of the Ports in that Neighbourhood. Therefore, if they had fallen into our Hands, I may with some Reafon fay, it would have been owing to their Caution in endeavouring to avoid us, and cur Backwardness in preparing to intercept them.

But now, to return to my intended History: As we began soon after the first of June to prepare openly for War, so I reckon that, about the same Time or soonaster, Orders were sent to Admiral Haddock to make Reprisals; for towards the End of June, or

E

foon after the Beginning of July, he appeared in a bostile Manner before Cadiz, and notified his Orders to the Spaniards by making Prize of some of their small Craft; for which he certainly had express Instructions; for as no Man can doubt of that Gentleman's Conduct or Courage, if it had been left to himfelf, 'tis probable, he would have delayed shewing his Teeth, till he was fure be could bite in the most fensible Part. - But at last, in order to declare to the Spaniards our Intentions, in as publick and as authentick a Manner as possible, a Proclamation for Reprifals was iffued on the 10th of July, and immediately published in all our News Papers; which was, in my Opinion, at least a Month too early; and what was still worse, it was published before we had fent a sufficient Number of War Ships to the Coasts of Spain, either to intercept their Trade or protest our own.

Upon this Occasion I must enforce what I have already hinted, that when Justice is refused or unreasonably delayed, a Nation may grant Letters of Marque to private Men or may give Orders to their Ships of War to make Reprifals upon the Nation that refuses to do Justice; but it is no Way necessary to give Notice of their having done so, nor is it requisite, either by the Custom or Law of Nations, to iffue such Orders in a publick Manner; and, I believe, a Proclamation for general Reprifals, except against a publick declared Enemy, was never published by any Nation but this, nor by this before the bappy Æra of our present glorious Administration; therefore, such a Proclamation ought generally to be rather the Confequence than the Forerunner of a Declaration of War; and a Declaration of War ought always to be accompanied with an Attack in that Place where the greatest Hurt may be done to the Enemy. - If we had taken both the Caracca and Azogues Ships, nay if we had intercepted the Flota or Galleons, by Virtue of private Orders for making Reprifals, and before

fore any Declaration of War, the Spaniards could not have complained of any Breach of the Law of Nations; for they had not only most unreasonably delayed doing us Justice for many Years, but also, they had for many Years continued heaping Injury upon Injury, Insult upon Insult, and Cruelty upon Cruelty, till at last the Patience of our People, tho' I cannot say the Patience of our Ministers could

bear it no longer.

I shall for Brevity's Sake pass over several other Steps of our Conduct in Europe, which cannot, I think, be faid to be altogether blameless; and now with Regard to our Conduct in America. - We fent away, 'tis true, our Orders for making Reprifals in America upon the 15th of June, at least they were of that Day's Date, which was near a Month before our publishing any Orders for that Purpose in Europe. — This was fo far right; but why these Orders were not dispatched upon the 25th of May, is what I cannot account for; for I must think, we had long before that Time given over all Hopes of being able to do any Thing by our favourite Method of Negotiation - We had certainly upon that Day a most justifiable Reason for iffuing such Orders; and we had a Squadron and Guard Ships in Ameriea, fufficient for protecting our own Trade, and intercepting that of the Enemy. ____ If fuch Orders had been dispatched upon the 25th of May, and kept private as long as possible, we might have got Possession of some rich Prizes, before the Spaniards in that, or any other Part of the World, had heard of our Squadrons having fuch Orders .this, 'twould feem, was not our Defign; for as foon as these Orders arrived, they were published in all our own Settlements in the West-Indies; and lest our own People should keep the Secret, which 'twas their Interest to do, our Commodore sailed from Jamaica, with five or fix Men of War, and appeared in a bostile Manner or committed some Att of Hostility, before before every one of the chief Spanish Ports in that Part of the World; tho' he knew it was not in his Power to do the least Harm to any of their Settlements at Land, nor to any of the Ships in their Harbours .- For this he could not furely have Instructions: because it was defeating the very Design of fending such Orders to the West Indies, so long before they were published in Europe. - It could serve no Purpose but that of letting the Spaniards in those Parts know, that there was a Rupture between the two Nations, and that if they fent any Ships to Sea. they would probably be taken by our Men of War. or by the armed Vessels fitted out by Private Adventurers; and, I believe, it has answered what feems to have been the Defign; for I fancy we shall hear of our not having had much better Success in the Seas of America, than we have had in those of Europe.

And as to our Exploits at Land in America, I must confess, I expect to hear no better Account of them.

— We have sent, 'tis true, an Admiral, with an additional Number of Ships, to that Part of the World; but we have sent no regular Troops, nor any sort of Force proper for making a vigorous and successful Descent. — Therefore, barring a few insignificant Incursions, I expect to hear of nothing but another Bastimento's Expedition; and surely we do not intend to keep a Squadron hovering before the Havana or Porto Bello, as long as the War may last between us and Spain, which may be for this Twenty Years, unless it be bereaster pushed in a different

Manner from what it has hitherto been.

Lastly with regard to our Conduct in general, both in Europe and America, I must observe, that we have, in my humble Opinion, sitted out a much greater Number of large Ships of War, and a much smaller Number of 20 Gun Ships and armed Sloops than we have occasion for in a War with Spain; and even with regard to the Ships we have sitted out, I can-

not think they were disposed of in the most proper Manner, either for protesting our own Trade, or intercepting that of Spain. — But whether it be to or not, will best appear from the following List of the Ships that were in Commission, and the Places at which they were stationed, in the Month of August last; which I have good Reason to believe to be a true List.

Ships stationed at Home.

Rates.	Ships.	Rates.	Ships.	
Charles in the Contract of the	Namure. Princes Caroline.		Chatham. Dunkirk.	
	Ruffel. Buckingham.		Ruby. Severn.	
	Grafton. Prince of Orange.		Advice, Panther.	
	Orford. Boyne.		Tilbury. Defiance.	
	Cumberland.		York.	
	Princess Amelia. Norfolk.		Rippon. Rochefter.	
Fourth	, Sunderland. Affiftance.		Lichfield. Briftol.	
	Newcastle.		Winchester.	
	Portland. Lyon.		Pearl. Ludlow.	
	Superbe. Weymouth.	Sloops,	Bonetta. Cruifer.	
	Deptford. Warwick.		Fly. Hound.	
	Argyle.		Otter.	
	Tyger. Greenwich.		Spy. Trial.	
	Centurion. St. Albans.		Swift. Royal Escap	
	Colchester.		Alderny.	
				Ships

Ships stationed in the Mediterranean.

Rates.	Ships.	Rates.	Ships.
Third,	Somerset. Lancaster. Berwick. Edingburgh.	Fourth,	Augusta. Pembroke. Jersey. Oxford.
	Ipswich. Lenox. Elizabeth. Kent.	Fifth, Sixth,	Eltham. Durfley. Dolphin. Greyhound.
Fourth	Canterbury. Dragon. Plymouth. Gloucester. Chester. Falkland.		Garland. Kennington. Alborough. Solebay. Grampus.

Ships stationed at Jamica.

Rates.	Ships.	Rates.	Ships
Third,	Burford.	Fifth,	Diamond.
	Hampton-Court.		Torrington.
Fourth,	Windfor.		Sheernefs.
	Wordefter.		Shoreham.
	Strafford.		Blandford.
	Princes Louisa.	Sloops.	Drake.
	Falmouth.		Spence.
	Norwich.		

Ships, Cationed at Newfoundland.

Rates.	Ships.	Rates.	Ships.
	Rumney.	Sixth,	Deal Caftle.
rijib,	Adventure.		Ships

Ships stationed in the West-Indies in general, and in Africa.

Stations. Ships. Rates. Fourth, Salisbury. Africa. Roebuck. Barbadoes. Fifth, Anglesea. Antigua. Lowestaffe. Virginia. Hector. Flamborough. New York. Sixtb, New England. Squirrel. Phœnix. Carolina. Tartar. Leeward Islands. Saltash. Virginia. Wolf. Sloops. Hawk. Georgia.

Having now given, as I first proposed, an Account of the Methods which, in my humble Opinion, we ought to have taken, and likewise of the principal Methods we have actually taken, in the Commencement and Prosecution of the present War, I shall proceed to consider the Objections and Difficulties that may perhaps be started, as to the Possibility or Prudence of our taking the Methods I have proposed.

With regard to the Possibility of our taking such Methods, it may in the first Place be said, that it was impossible for us to raise Seamen or Marines for our Navy or Recruits for our Army, so quickly as to sit out the Number of Ships by the Time I have proposed, and much less to go upon any Expedition

in the Month of August or September last.

Upon this Head I must confess, that the many pacific Squadrons we have of late Years sitted out, and the Treatment our Sailors have met with, has rendered them all very much averse to his Majesty's Service; and the Uses we have made of our Army, together with some Practices lately introduced, relating

to the Perferment of Officers, and the Cloatbing and Pay of Soldiers, has I'm afraid, made that Service difagreeable to many Men of true Honour and Courage, who would otherwise be ambitious of serving their Country. But there was fuch a Spirit among our People in general, to serve against the Spaniards, that if we had begun in March last to prepare, I am convinced we should have had both Seamen and Landmen fufficient for all the Purposes I have mentioned by the End of August; and the Facility our Officers have met with in raifing Recruits both for the Marine and Marching Regiments confirms me in this Opinion. - As for our Navy, there were more Seamen actually in his Majesty's Service before the End of July last, than would have been necessary for all the Naval Preparations I have proposed. -By what I have proposed, we should have had occasion for but 26790 Men in the whole, on board the Navy; and it was far from being necessary to have all these thorough bred Seamen . - One third of a War Ship's Complement at least, may consist of Marines and able-bodied Landmen: fo that we should not have had use for above 18000 Seamen; and it was computed that upon the 11th of July last, there were 26500 Men in his Majesty's Sea Service, the far greatest Part of which were real Seamen; for every one knows, how shy our regulating Captains were to accept of any Landmen. Therefore, if we had begun in March last, we might, before the End of August, have had both Seamen and Landmen sufficient for all I have proposed.

In the next Place, it may be objected against the Possibility of the Measures I have proposed, that as we have a Pretender to our Crown, and a disaffected Party in the Kingdom, we were in Danger of an Invasion, and therefore twas necessary to provide for our defending ourselves, before we could think of offending the Enemy; and that for this Reason it was absolutely necessary to augment our Land Forces,

Forces, and to fit out a great Number of largeMen of War, in order to have a good, Army at Land, and a formidable Squadron upon our own Coasis, for preventing an Invasion, which rendered it impossible for us to fit out such a Number of small Ships as I have proposed, or to send such a Number of our best Troops upon any Expedition in the Month of

August or September laft.

By way of answer to this Objection, I shall first most readily grant, that whilft we have a Pretender to our Crown, we must have some disaffetted Persons amongst us; and fuch Men, by representing their Numbers to be much more confiderable than they are, will always be endeavouring to ftir up our Enemies to invade us; but this is a Danger which a wife and a popular Minister will always despife. -It is a Danger with which a wicked Minister will always endeavour to frighten us, and a weak one will really frighten himself. --- When a weak Minister has, by his Blunders, raised a general Discontent and Clamour in the Nation, he must be sensible of that Discontent, he cannot but hear the general Murmur of a whole People; but as Men never ascribe a Misfortune to any Failing in themselves, if they can suppose another Cause for it, such a Minister will, in his ownImagination, convert that general Discontent, into a general Disaffection to the King then upon the Throne .-- He will imagine, that the King, like bimself, has no Friends in the Nation, but such as are paid for being fo; therefore when we hear a Minister and his Favourites making high Complaints against the general Disaffection that prevails among the People, we ought in Duty to the King, and in Justice to the People, to conclude, that the Minister is either a wicked or a weak Minister; and from such a one we can expect no Vigour in the Profecution of a Foreign War .--- The Fower and Strength of the Nation will be exhausted in providing against an Invafion instead of applying it towards making a vigorous

rous Attack upon the Enemy.—Such a Minister will always be like a true genuine Poltroon, who is so careful of his Carcass, and stands so much upon his Guard, that he never once thinks of making a Push at his Enemy, or does it in a Manner so faint, that

it may be eafily paried.

For this Reason, when I hear the Terrors of an Invasion made use of as an Argument for or against any Measures proposed, I am always apt to suspect it of Wickedness or Weakness; and, I think, I had never more Reason, than upon this Occasion. ____ It was impossible for Spain to invade us with a Squadron superior to that proposed to have been kept upon our own Coafts, or with an Army fuperior to that proposed to have been kept at Home; and however generally our People may be dissatisfied with the Measures of our Administration, 'tis well known, that, in no part of our Dominions, the Majority of the People can with the least Shadow of Justice be faid to be disaffetted to his Majesty. Therefore, suppose the Spaniards had privately embarked a few regular Forces, and those Forces had escaped our Squadrons at Sea, let them have landed where they would, we must suppose, that a much greater Number of our People would have joined our regular Troops against them, than would have joined with them; and as they could neither have returned to, nor received any Supplies from their own Country, they must certainly have been all cut to Pieces, or made Prisoners of War: This would certainly have been their Fate; and the Certainty of this Fate would have made it ridiculous for the Court of Spain to attempt any fuch Thing.

But it may be replied, that the Spain could not invade us, yet France might; and as we were not fure what Part France might take in the War, it was necessary to provide against an Invasion from

France as well as Spair.

To

to

C

h

To this I answer, that last Summer the French Navy was in fo bad Order, that it was impossible for them, in fix Months, to provide a Squadron superior to that proposed to have been kept upon our own Coafts, and still more impossible for them to provide fuch a Number of Transports, as would have been necessary for transporting an Army sufficient to conquer this Kingdom, when so much united, as a War against Spain, vigorously prosecuted, would of Course have rendered us .-- Nay it would have been last Summer impossible for France and Spain joined together, to have fitted out fuch a Squadron as would have been sufficient to have protected their own Dominions, either in Europe or America .-- If the French had then openly engaged, we might have ruined their Settlements in America, especially their Sugar Islands, before they could have fent thither any Squadron sufficient for their Protection; and it would have been extremely difficult for them to repair or increase their Navy, during an open War with us; because all Sorts of Naval Stores they must have from other Countries, and as all fuch are contraband, they might, and certainly would have been feized by us, tho' on board neutral Ships, upon its appearing that they were bound to any Port in France or Spain ; --- This would have rendered it impossible for them to get fuch a Quantity of fuch Materials as would have been sufficient for enabling them to cope with us at Sea .-- This the Ministers of France were fensible of; therefore, we might have depended on it, that France would not have engaged in the War for many Months after its Commencement; and the Danger of their engaging afterwards, ought to have been a strong Motive for us, to make the best Use of our Time at the Beginning; in order to force Spain to a Peace, or to establish ourselves in the Possession of some of their best Settlements in Ame. rica, before France had time to prepare for their Alliftance.

F 2

As

As for the Danger we were in of an Invasion from Sweden, which some ministerial Favourites have been pleased to frighten us with, it was so chimerical, that it deserves no Answer; especially, when we consider, that we had, at a most extraordinary national Expence, secured Denmark in our Interest, and might without any Expence have secured Muscovy; for I am told, an Alliance was last Spring proposed by that powerful Empire, upon most advantageous Terms for us.—— Why it was not accepted of, I cannot imagine; for we shall always be able to make better Terms, when our Alliance is courted, than when we are obliged to become Suitors.

Now with Regard to the Objections that may be made to the Prudence of the Measures I have proposed.—First, it may be said, that the Emperor, the French, and the Dutch, are engaged to guarantee to the present Royal Family of Spain, the entire Possession of all the Dominions yielded to them by Treaties; and that therefore, if we should attempt to take from them any of their Possession in America, these three Powers would be obliged to

join with Spain against us.

This Objection I should not have mentioned, if some of our Ministerial Writers had not already made use of it; for every one knows, that if any Nation, by attacking another, or by Violations and Breaches of solemn Treaties, brings a War upon it self, its Neighbours or Allies are of Course set free from every Guaranty, nay from every defensive Alliance they are engaged in with the offending Nation.—Their pretending to support or sulfil any Guaranty upon such an Occasion, would be a manifest Injustice to the Nation so attack'd or injured; and it is, I must say, surprising to hear this Objection made by those very Men, who, in the Year 1733, made use of this very Excuse, for our not performing

performing to the Emperor that Guaranty which we had engaged in, but in the Year 1731 .-- Whether this Excuse was then well founded, I shall not now pretend to determine; but 'tis certain, that our making use of it at that Time, quite altered that System of Affairs in Europe, which we ourselves had a great Hand in establishing; and, I believe, I may go fo far as to fay, that this Excuse was not upon that Occasion so well founded, as such an Excuse would now be, if it should be made use of by the Emperor, France and Holland, for not affifting Spain in the present War with us. - We have been most notorioufly injured by Spain .-- We have thewn the most unparallel'd Patience and Forbearance. ---- We have made many repeated, and I hope, earnest Applications for Reparation .-- We even at last agreed to accept of the most trifling Reparation that was ever accepted of by an injured Nation; and after that Reparation was denied, notwithstanding its having been folemnly and expressly promised, surely no Nation in Europe can pretend to stand obliged by any Guaranty, to affift Spain against us; or to prevent our taking fuch Methods as we shall think fit, for revenging ourselves upon a Nation that hath so grossly abused and affronted us.

Such an Objection therefore there cannot be the least Ground for; but then in the second Place, it may be objected against the Prudence of what I have proposed, that the neither the Emperor nor Holland may think themselves obliged by any Treaty, nor concerned in Interest, to assist Spain against us, yet, if we should pretend to make a Conquest of any of the Spanish Settlements in America, the French would think themselves obliged in Interest, if not by Treaty, to endeavour to prevent it, by joining with Spain against us, which would render the War extremely dangerous and vastly expensive: Whereas, if we prosecute the War, only by seizing all the Spanish Ships we can meet with at Sea, and by preventing

any Correspondence between the Spanish Dominions in Europe and those in America, the French will not think themselves obliged in Interest to engage in the War; and by this means we may in a few Years bring the Spanish Affairs into such Distress both in Europe and America, as must at last force them to accept of Peace upon reasonable Terms, without running ourselves into any Danger, or being at any

very extraordinary Expence.

In order to answer this Objection, I must lay it down as a Maxim, that it is very much our Interest to put a speedy as well as an bonourable End to the War; and after having laid this down as a Maxim. I shall examine, whether it be possible to put either a speedy or an bonourable End to the War, by the Methods proposed in this Objection. ---- Asto that of profecuting the War, by feizing and making Prize of fuch of the Spanish Ships as we may meet with at Sea, which I shall beg Leave to call a PyraticalWar, I do not think we can propose to gain great Advantage: Nay, upon the Balance, we may perhaps find ourselves Losers. We would certainly be very great Losers, if we should bereafter take no better Care of our Trade, than we have done bitberto. ___ The Spaniards would carry on no Trade in their own Bottoms .-- We must; and in Spite of all the Precautions we could take, their Privateers would be every now and then fnapping up fome of our Merchant Ships, they found failing without Convoy, or separated, perhaps by a Storm, from the Convoy appointed them. Therefore, I must conclude, that if we take no other Method for profecuting the War, it may last for these twenty Years; during all which Time, we must keep a strong Squadron in the Mediterranean, another in the West-Indies, and a third at Home, together with a numerous Standing Army to guard us against that terrible Thing called an Invasion.

Now let us see, whether we could force them to

a Com-

a C

is t

rie

tho

pe

wc

de

ap

m

the

W

no

so St

A

th

P

b

k

a Compliance by the other Method proposed, which is that of preventing any Correspondence being carried on, between their Dominions in Europe and thosein America. This I shall grant we may, by proper Measures, pretty effectually prevent; at least we could prevent the carrying on of fuch aCorrespondence in any Spanish Bottoms, or in any Ships that appeared to belong to the Spaniards; but then I must observe, that if we succeed in this, we render the other Method entirely ineffectual: A Pyratical War, where there is nothing to take, would fignify nothing: It would be all Loss and no Gain to us; fo that if we take this Method of preventing any Spanish Ships passing or repassing from Spain to America we must trust to it alone, for putting an End to the War. And I must farther observe, that the most effectual Way for preventing this Correspondence, is by stationing our Men of War and Privateers properly in the American Seas: It can never be done so effectually in the Seas of Europe; and we know how destructive it is, both for our Ships and Seamen, to keep them hovering constantly upon the Spanish Coasts of America. — However, Suppose we put ourselves to this Expence, and that it effectually answered the End intended, what should hinder the Spaniards from opening a Trade between Old Spain and their Settlements in America, to all the Nations in Europe except this? We could not pretend to feize Neutral Ships, nor to take any Thing but contraband Goods out of them, which neither Gold nor Silver is; and all the Gold and Silver, and other Effects, on board these Ships would be loaded by foreign Factors refiding in the Spanish West-Indies, and configned to foreign Factors refiding in Spain. 'Tis true, we wisely obtained by the Treaty of Utrecht, for I hope I may fay, there were some wife Things done by that Treaty, notwithstanding its being now so much the Fashion to rail at it; I say, we wisely obtained by that Treaty a Stipulation from

the French that they should not obtain or accept of any other Usage of Navigation and Trade to Spain. and the Spanish Indies, than what was practifed there in the Reign of the late King Charles II. of Spain; but we have no fuch Stipulation with any other Nation in Europe, and I doubt muchifany one of them would be so complaisant to us, as to refuse to be Carriers for the Spaniards. - Even the French would in fuch a Case pretend, they were free from the Stipulation I have mentioned; because in the abovementioned Article there are these Words, or than what shall likewise be fully given and granted at the same Time to other Nations and People, concerned in Trade. And fince we now appear fo much afraid of the French joining in the War against us, I question much if we would then venture to provoke their doing so, by compelling a strict Observance of that Stipulation. — Thus it must appear, that the War may in this Shape, and by this Method of Profecution, be as lasting as in the other; and it will of course be more expensive and less advantageous to us.

I shall most readily grant, that by profecuting the War according to either of these Methods, we are in no Danger of having the French engage against us; because it is their Interest not only to engage us in fuch a War, but to make it as lasting as possible. During fuch a War, they will have a great Advantage over us in Trade, in every Part of the World except the Baltick; for our Merchant Ships can fail no where elfe without Convoy; and the waiting for Convoy is always expensive to the Merchant, and fometimes makes his Ship come too late to the Market. - This will enable the French to underfell us, and thereby worm us out of our Trade, in Portugal, Italy, and Turkey; and during the Prohibiton of our Manufactures, they will have an Opportunity of establishing the Use of theirs in all the Spanish Dominions both in Europe and America: Nay, as I have faid, they may perhaps get into an open open Trade with the latter; and they would, befides, gain many other Advantages by the Prolongation of the War between this Nation and Spain, which I have not room to mention.

Therefore as it is the Business of the French to have the War we are now engaged in prolonged, it is our Business to bring it to as speedy a Conclusion as possible; and the only Way of doing this, is by making Conquests upon the Spaniards in America. This is not only the proper Method for bringing the War to a speedy Conclusion, but it is the only Method by which we can obtain a sufficient Recompence for the Damage and Expence we have already fustained, or may hereafter sustain. --We cannot expect, that all the Piracies we can make upon the Spaniards at Sea will attone for the Loffes we may fuffer, and the Expence we must be at; and we can less expect, that, at the End of a heavy and tedious War, the King of Spain will be able to pay us a Sum of Money equal to our Losses and Expence, even if we should at last force him to promise it by Treaty. - Whereas there are feveral Conquests we may make in the West Indies, that would be a fufficient Attonement to the Nation; and a fuccessful Attack upon the Spaniards, in that Part of the World, would certainly produce an immediate Peace, because they would thereby be compelled to agree to any Terms we pleafed to propose.

From what I have said, I think, 'tis p'ain, that it was ridiculous in us to declare War against Spain, or to think of righting ourselves by force of Arms, without resolving to begin with pushing the War in the most effectual Manner, by an Attack upon some of their Settlements in the West Indies, and that without the least Regard to what France might in such a Case resolve to do.—I shall grant it would be both dangerous and expensive for us, to stand single and alone in a War against France and

Sp

Spain — What then? — Could we in Honour avoid engaging in the War? — Must we lye down and die for Fear, because we think we are overmatched? — Would such a Conduct look like the Spirit of the English Nation? — The Manes of our Ancestors, who came off Victors from the glorious Fields of Agincourt, Poistiers, and Winnendale, notwithstanding the vast Inequality of Numbers, would rise up in Judgment against us. — Therefore with them, let us resolve to cut our Way with our Swords, through the Multitude of Foes that sur-

round us, or die gloriously in the Attempt.

But here, I know the Danger of an Invalion from France with the Pretender at its Head, will be repeated upon me, and represented in the most bideous Light .- Tho' I have already answered this Objection, yet give me Leave to observe, that this Bug-bear could never be made use of with less Weight than in the present War .- It is the most genuine English War that this Nation has been engaged in, ever fince the Days of Queen Elizabeth .-It has united the Hearts of the whole Nation in Affection and Duty to his Majesty; and if the Conduct of it had been put into the Hands of a popular Administration, it would have united the Hands and the Purses of the People in a vigorous Prosecution, and in repelling every Invasion, every Attack, that could give the least Interruption to that Profecution .--Let us but give Satisfaction to our People, with regard to their Liberties, and take Care to arm and discipline the Militia, single and alone we shall have no occasion to fear the united Power of France and Spain: - We shall then stand in no need of a numerous Standing Army for keeping out the Pretender, and much less of foreign Auxiliaries.

As for the latter, I hope I shall never see any more of them brought into this Kingdom, for that or any other Purpose.—It is difficult,—It is almost

impossible

impossible to prevent their mistaking a Friend for a Foe, where a little Booty is to be got; and therefore in all our Civil Diffentions, even when actual Rebellion breaks out, our Government ought to truft its Defence to its own People .-- New Regiments ought to be raifed, or any Method taken, rather than call in foreign Troops .--- It is ridiculous, as well as dangerous, to call foreign Troops to our Aid, whilft a great many of our old brave Officers are starving upon Half-Pay; and Multitudes of young Gentlemen languishing under the low Character and feanty Subfistence of Subaltern Officers in our Army . - By raifing new Regiments instead of calling in foreign Troops, the former would be provided for and the latter advanced .-- A violent Spirit of Disaffection rendered it excusable in the late Reign; but tho' then practifed for the Support of the Royal Family against a disaffected Party, I hope I shall never see it practised for the Support of a Minister against the Discontents of the whole People. - This the Gentlemen of the Army should themselves consider of; for if ever foreign Troops should be called in to support a Minister against an Insurrection of the People, they may be probably kept here to fecure the same Minister against a Mutiny in the Army.

For this Reason I cannot altogether approve of the Terms of our late Treaty with Denmark.—It was certainly right to engage that Crown in our Interest; but since we were to pay so well for it, I think we should have stipulated such a Number of Troops, or such a Number of Ships of War, according as we might have Occasion.—We can have no occasion for the Troops, under the Condition upon which they are stipulated, unless we form an Army upon the Continent of Europe; and That we cannot pretend to, without the Conjunction of several other Powers, besides that of Denmark, which we then had, I am assaid we still have but very little Hopes of.——It we should have no Power to deal with but Spain,

we can have no occasion for the Danish Troops, and if we should be obliged to stand alone against France and Spain, they can be of little or no Use to us because of the Condition upon which they are fipulated; for I hope I shall never see Danish Troops called into this Island, in order to replace any Number of our own Troops, we may be obliged to fend out. - It would be better for us to raise 10,000 new National Troops, than submit to the Danger of calling in half that Number of foreign - Our Liberties may be in Danger by a numerous Standing Army of our own Troops, but they are certainly much more in Danger, when the Obedience of our own Troops to the arbitrary Commands of an ambitious Prince or wicked Prime Minister, is secured by a large Body of foreign Mercenaries, who have no Friends or Relations in the Country to take Care of, nor any Motives for refusing to obey the most arbitrary, the most illegal, the most cruel Commands. - Therefore, befides the Injury that is done to the Officers of our own Troops, by preventing their Advancement in the Army, befides the Affront that is put upon our own Armies, by shewing a Diffidence either in their Honour or their Courage, the calling in of foreign Troops must always be of the most dangerous Consequence to our Liberties .- For this Reason, it ought never to be allowed of, but in a Case of the most absolute Neceffity; and even then, not without the Consent of Parliament. - It ought to be made High Treason for any Subject of Britain, to advise calling them in, or affift in bringing them over, without fuch previous Consent; for it they should be called in with a View to oppress our Liberties, and once safely landed, it would be easy to obtain the Approbation of Parliament, because few would venture to declare their Disapprobation.

But now to return to my Subject; suppose we had been certain, that France would have declared against

us at the very Commencement of this War, unless we submitted to profecute it accordingly to their Directions; and suppose we had no Hopes of being able to stand alone against the united Power of France and Spain; was this Nation fo funk in its Character at foreign Courts, or was the Power of the House of Bourbon, by our Fondness for Negotiation, become fo terrible, that we could upon noTerms prevail with the other Powers of Europeto form a Confederacy against it?-Surely it was not the Interest of any one of the other Powers of Europe to allow the Honse of Bourbon to add Great Britain to its other extensive Dominions, or to make our Sovereign a Sort of Vice-King under his Most Christian Majesty; and if it was not their Interest, what could prevail with them so far to neglett themselves as to neglett us? - This could not proceed from any Difregard to a Nation from which some of them had, in former Times, received fuch substantial Marks of Friendship, nor could it proceed from any want of Confidence in our Power, fince they had from Experience so good Reafon to trust to it. - It could proceed from nothing but a want of Confidence in our Conduct and this obliges me to mention another Measure which with Regret I mention, and yet I am obliged to fay, that I think we ought to bave taken it, as foon as we faw that a War was become inevitable: It is a Measure which I must think was absolutely necessary for securing the Successof the War in which we were about to engage: I mean a Change in our Administration, or at least the removing of some Persons that had at that Time an Influence in our Councils.—This does not proceed from any personal Dislike or Difrespect to any Man that now is, or has lately been concerned in the Administration .- I have no Motivesof a private Nature to defire such a Change .- - I never shall, I hope, allow myfelf to be governed by fuch. -- It proceeds intirely from the Regard I have to the Safety and Ho-

nour of my Country .. - A War with Spain alone, we know, could be no way dangerous to this Nation .-The only Danger we were in was that of France's joining with Spain against us; and the only proper Method for preventing this, was that of forming an Alliance with the most powerful States upon the Continent, which could not be done without bringing the Emperor of Germany into the Alliance. -- Therefore, if there was any Man in our Councils, who by his former Conduct, had given Cause of Fealousy or Distaste to the Court of Vienna, he ought to have been removed, for could we expect that the Court of Vienna would cordially enter into a Negotiation, and much less into an Alliance against such a formidable Power as that of France and Spain, whilst our Councils were any Way influenced by those, whose Engagements or Conduct, they thought, they could put no Confidence in?

I shall not enter upon the invidious, perhaps dangerous, Task, of shewing that there are some amongst us, who, from their paft Conduct, can expect no Fayours, no Confidence, from the Court of Vienna, or indeed, from any Court in Europe, except those of France and Spain. - Let us confider our Conduct for these fifteen Years past, and then let every Man lay his Hand upon his Heart, and declare upon his Conscience, whether he does not think, there are some fuch Men amongst us? -- If there are, I am fure, in the present Juncture of Affairs, they ought not to be admitted into any of his Majesty's Councils. - Our Gazettes and News Papers may tickle our Hopes, and amuse us, with the warlite Preparations of the Dutch. The Dutch may, they ought, at fuch a Criss, to increase their Forces both by Sea and Land; but if France should declare against us, it is almost impossible for them to declare in our Favour, unless we could procure them an Alliance upon the Continent sufficient to protect them at Land, which, I'm afraid, cannot be done, unless we recover that Friendship and

and Confidence at the Court of Vienna, which we ought to cultivate, even at any Expence, as long as there remains such an Unity between France and Spain.—Nay, even with Respect to the Dutch themselves, whatever outward Appearances may be kept up, I'm afraid, some of the leading Men of that State entertain a Sort of Jealousy of our Conduct: In some of our late Measures relating to them, we ought to have gone farther, or we ought not to have gone so far.—And with Regard to Prussia, every one knows, that we have had no very good Intelligence with that Court, ever since we disappointed his Prussian Majesty with Regard to the Affair of Thern, which Affair was his principal Motive for

joining with us in the Treaty of Hanover.

These were the three Powers of Europe whose Alliance we ought, upon the present Occasion, to have courted with the most Ardor; and if there were any amongst us who, by their past Conduct, had given all or any of these Powers a Disgust, such Persons ought to have been removed from having any Hand, for the future, in the Direction of our Affairs, — Therefore, if we are obliged to profecute the War against Spain, according to French Directions, and by so doing to make it last, till our own Trade be ruined and the Trade of France established; if we should be obliged to allow France, behind the Curtain, to make such a Peace for us, as the has lately made for the Emperor; or if we should fink under the Burthen of standing fingle and alone against the united Power of France and Spain; I shall impute the Misfortune to our not having removed from our Councils (if there are any fuch) those who, by their Conduct, had given our ancient and most natural Allies such a Diffidence or Distaste as to make them neglect their own Interest, rather than join in an Alhance with us.

From whence it must appear, that if there was any Weight in the Objection made against the Prudence of our Beginning the War by an Attack upon the Spaniards in America, it proceeded wholly from our not having put our Affairs under a new Direction as soon as we found that a War was become inevitable. - - If we had done this, I am convinced, we should have been, before this Time, in Possession of some of the chief Spanish Settlements in America, and that they would not have been in Possession of near the Number of British Merchant Ships. - - It is really amazing, that in nine Months Time we should not have made the least Step towards doing any Thing that could be effectual for speedily compelling the Spamiards to submit to reasonable Terms. It is amazing that in fix or feven Months Time, they should have been able to take at Sea 50 or 60 British Merchant Ships, befides those they seized in their Ports. It is amazing that in so long a Time, we could not lay hold of so much as one of those Privateers that have done us so much Damage. But above all, it is amazing that to this Day, we have not, so far as I can hear, one Man of War, large or small, cruizing off of the Port of St. Sebastian, notwithstanding the many Privateers that have been fitted out at that Port, and the great Number of English Merchant Ships that have been taken by them. This is a bad Omen of our future Conduct; and can be no Encouragement to our ancient Allies to join with us in any new Alliance.

And it is the more inexcusable, because we cannot now propose to set out upon any Expedition against the Spaniards in America, before the Month of August or September next. By that Time the French will have had above a Year to repair and increase their Navy without Interruption; and therefore, if they then find us without a powerful Alliance upon the Continent, they may probably, nay, I believe they will certainly, resolve to engage in the War, rather than

than allow us to make ourselves Masters of any of

the Spanish Settlements in America

Therefore, if a strong foreign Alliance was neceffary at the Beginning of this War, it is now become more necessary; and for this Reason. if a Change of Pilots was necessary at the Beginning of the War, it is now more necessary than it was at firft. We have already neglected, - - irrecoverably, I'm afraid, neglected that Opportunity which alone could have enabled us to stand fingle and alone against the united Power of France and Spain. - - If we had got Possession of some of the chief Spanish Settlements in America, before the French could have come to their Affistance, we might have carried on the War for feveral Years against both with Success, we might have concluded it with Honour; but if the French, after a twelve Month's uninterrupted Preparation, should join the Spaniard, before we have, in the least, diminished the Power of the latter, I fear, that without a powerful Affiftance from our Neighbours upon the Continent, neither the Progress nor the Event of the War will contribute much, either to our Advantage or Reputation; especially, if the Conduct of ir be left to those, who neglected so tair an Opportunity as we had last Summer, of forceing the Spaniards to an immediate Peace, or of puring ourselves in a Condition to carry on the War at their Expence.

This may thew us our present Danger. -- This may shew us bow to avoid it. -- But now after having declared so expressly for a Change in the Administration, I must expect that the Advocates, who have shewn so much Wit, and so much Strength of Reason, in Vindication of every one of our late Measures both at Home and Abroad, from the Hanover Treaty to the late Convention with Spain, and from the Excise Scheme, to our late Contest about retaining Placemen and private Pensioners in the House of

H

Commons;

Commons; I fay I must expect, that these steady Advocates for unfteady Measures will pour forth a Deluge of their Wit upon me. - I expect to be told, that I have been simple enough to take off the Mask. and declare openly for that which is the only Thing the whole Patriot Party aim at. - - But I must defire these Gentlemen to consider, if their Joy at finding fuch a Fund for Wit and Humour will give them Leave, that, upon the Supposition I have made, which I leave to every candid Reader to judge of, I have given a most substantial Reason, why every Man that wishes well to his Country should now wish for such a Change. - - And to this I shall, without Scruple, add, that tho' our late Conduct, or present Circumstances, had given no Occasion for such a Change, the Nature of our Constitution requires it. - - Our Ministers, from the bigbest to the lowest. ought be accountable to the People, as well as to their Sovereign, for their Conduct; but a Minister, by being continued too long in Power, may form such a Party in the Kingdom, and take fuch Measures, as may make it dangerous for both joined together to call him to an Account; and he may eafily, confidering the Power now lodged in the Crown, make it absolutely impossible for the People to call him to an Account, so long as he enjoys the Ear of his Sovereign, which will of Course encourage him to oppressand plunder the People, and to convert the whole Wealth of the Nation to the enriching of himself, and such as shall shew themselves to be his obedient and submissive Slaves, - - It is therefore extremely proper, both for King and People, that every Minister should think himself liable to answer, even in this Life, as a private Man, for what he has done as a Publick. - - It is extremely dangerous to give any Minister room to suppose, that he is in for Life, only because he reckons the King's Life a better Life than his own; for when a Minister begins to imagine, he cannot, 178

in this Life, be made to account for his Actions, it is great odds but he becomes a most unaccountable

Minister.

From what I have faid, it is, I think, evident, that a Change in our Administration is a Measure which is not only agreeable to our Constitution, but in the Cafe I have supposed absolutely necessary in our prefent Circumstances. - - - We are in Danger of being obliged to conclude this War by a disbonourable and destructive Peace, or of being obliged, by French Menaces, to carry it on in the most tedious and the most ruinous Manner. — This Danger I have shewn to be now greater than it was at the Beginning of the War. — We have no way of avoiding this Danger but by a vigorous Profecution of the War, in the most effectual Manner against Spain, and securing ourselves against the forcible Interpofition of France, by a powerful Alliance upon the Continent. Can we expect a vigorous Profecution from those who, by their Pufillanimity, have involved us in the War? - Can we expect, that these who, by their Conduct, have rendered us Allyless, should procure us an effectual Alliance? -Without a Change of Men we cannot well expect a Change of Measures; and therefore, I dread our being amused with Expedient after Expedient, till our Destruction becomes at last unavoidable. -During last Seffion of Parliament, we were diverted with a preliminary Convention, - During this, we have been diverted with Preparations against, and a few Piracies committed upon the Enemy. -And during next, we may be diverted with an expensive Expedition to the West-Indies; but without fuch a Change as I have mentioned, I shall from thence expect no Success: At least I shall expect, that the Success will be prevented by a Suspension of Arms and a Congress; and with that Congress we may perhaps be diverted as long as we have already been with Negotiation, - Imbarkations we may

have

the

th

H

ki

Щ

CI

ir

P

have, Encampments we shall probably have, for the Diversion of our Ladies, and the Entertainment of those Officers and Soldiers, who delight more in Feats of Gallantry, than in Feats of Arms; but if we be governed by French Counsels, I shall expe & to hear of no Battles, much less of any Triumphs; And I must particularly recommend it to the Confideration of the young Gentlemen of our Army, whether it would not be more honourable, more advantageous, and, I am sure, more desirable to most of them, to be gaining Riches, Renown, and Freserment, or an honourable Death, in an Enemy's Country, than to be loitering away the Flower of their Age in a voluptuous and inglorious Camp, either in Hide-Park, or upon Hounslow or Black Heath.

The appointing of those who are to be the Nation's chief Counfellors and Conductors, I shall most readily allow to be a Prerogative inherent in the Crown alone; but in this, as in every other Branch of the Prerogative, the Parliament may interpose by its Advice; and his present Majesty has always shewn fuch a Regard to the Advice of his Parliament, and to the Happiness and Security of bis People, that he certainly will comply with what may appear to be the Defire of bis Parliament. ____ If our King were an absolute Monarch, or if we had not now subfifting a Parliament that, I hope, will be allowed to be perfectly free and independent, I should not have taken the Trouble of communicating to the Publick my Thoughts, either of our past Conduct or present Danger; not because of any personal Risk I might run, but because I could not expect to do any Service to my Country; for when I think I can do a Service to my Country, I shall always despise the Danger I may thereby expote myself to, let it proceed from what Quarter it will. — But as our Monarchy is limited, as our Parliament not only has a Right, but dare give a free and fincere Advice to their Sovereign, without Regard to the most farourite Minister, I hope they will, before the End of this Seffion, take the present dangerous Situation of their Country into their most serious Consideration. ——If any Thing I have said can contribute in the least towards making them resolve to do so, I shall think I have done my Country a real Service; because I am convinced they will then give their Sovereign that Advice which, in their great Wisdom, they may think best, for eschewing the Danger we are now exposed to.

Our Contest now, is not about who shall be in, or who shall be out, - It is now about the Salvation of our Country; and I hope no Man will think, that the Gratitude he may owe to Ministers, should, upon any Occasion, prevail with him to make a Sacrifice of his Country. — If those that are now in, have, by cultivating too long and too close a Correfpondence with France, rendered themselves obnoxious to our ancient and most natural Allies, they must be out, or their Country may run the Risk of being facrificed to their Continuance in Power. be the Case, they can no longer hold it, but by the Friendship of France and the enslaving of their -In fuch a Dilemma, if they are fenfible of their being brought into any fuch, and have the least Regard for their Country, they will voluntarily relign their Power, rather than hold it by such a dishonourable Tenure. — If they should not in such a Case do it voluntarily and freely, our Parliament may interpose, and by that Means they ought to be made to yield to those who may be more acceptable to the foreign Powers whose Friendship we now stand fo much in Need of. - - But suppose there were no foreign Cause for a Change, surely the People have more Reason to place a Confidence in those who defire to render it almost impossible for any Minister to screen his Conduct from a legal, a strict, and an impartial Inquiry, than in those who insist upon it as a Part of our Constitution, that the Conduct of no Minister

Minister shall or can be fairly inquired into, fo long as he has the Cunning and good Luck to preserve the Favour of his Prince, which I am sure will be the Case, if it should ever be in the Power of a Minister, to have a Majority of Place-men and Penfioners in the House of Commons. —And I will aver, that during a dangerous foreign War, it is ablolutely necessary to have the Administration in the Hands of those, in whom the People are most likely to place an entire Confidence. - Under a bated or despised Administration, we can expect no Conduct in our Officers, we can expect no Spirit or Courage in our Sailors or Soldiers: Every Campaign may make a Sacrifice of a General, as happened in the Emperor's late War against the Turks; but a few unfortunate Campaigns will at last make a Sacrifice of our Country .- To which I must add, and with this I shall conclude that it would highly contribute to the Establishment of our Credit at foreign Courts, to the Satisfaction of our People at Home, and to the Weight of every Resolution we may take, were it publickly known, that the Heir apparent toour Crows affisted at all all our Councils, and that he was one of the chief Advisers and Promoters of all the Treaties we conclude, and of all the publick Measures we resolve to pursue ; for it would be a Satisfaction to our People to see the Prince learning the Art of Government before he came to have Occasion to practife it; and it would be an Affurance to our Neighbours, that his Royal Highness's Accession to our Crown would produce no Alteration in our Meafures; so that our Enemies could from thence entertain no Hopes, nor our Allies any Fears.

Vo Gor The

Th

and fold by the ereof, I. s. d. of J. S. D. D. } 1 30 00 Vols. Svo. ols, 12me, ols. 12mo. 2 Vols. Spy, 8 Vols. 17 lethod of teaching and fludying the Belles? 4 Vols. pachelor of Salamanca, or the Memoirs of Don Cherubim de la Ronda; containing many delightful Novels, 2 Vols. By Mr. Le Sage, Author of Gil-Blas, and the Devil upon Two Sticks. Hiftory of England and Ireland by way of Question and ? Poems on several Occasions in Svo. by the Rev. J. S. ? D. D. D. S. P. D. Ditto in 12mo. Travels into feveral remote Nations of the World. Capt. Lemuel Gulliver. The Memoirs of Signior Gaudentio di Lucca. from his Confession and Examination before the Fathers of the Inquisition. The Cupid. A Collection of three hundred of the most beautiful Love Songs in the English Language, in 12 Parts, fuited to 12 different Sorts of Lovers, viz. The Female Lover, the admiring Lover, the flighted Lover, the modest Lover, the constant Lover, the jealous Lover, the tender Lover, the whining Lover, the faucy Lover, the merry Lover, the preffing Lover, and the happy Lover.

Jacob's Law Tables

Baron Pollnitz's Memoirs, 5 Vols. 12mo. 13 . Polite Conversation by Simon Wagstaff, Esq; Wolfius's Algebra 5 Life of Christ 7 Gib's Architecture Voltaire's Letters concerning the English Nation Gordon's Geographical Grammar. The Life of the Duke of Berwick. The Ascent of Cyrus the Younger, and the Retreat of the ten thousand Greeks, translated from Xenophon. By John Hawkey, A. B. Compleat Family Piece, containing many hundred Receipts in Physick, Surgery, Cookery, Hunting, Hawking, Fishing, Fowling, Husbandry, Gardening, Thoughts on Religion, and other various Subjects. M. Paícal, 8vo. Miscellaneous Works of his Excellency Matthew Prior, Efq; in 2 Vols. Vol. I. containing the Hiftory of his own Time. Compiled from his own Manuscripts. Revifed and figned by himfelf. Vol. II. containing a new Collection of Poems, confifting of Epiftles, Tales, Satyrs, Epigrams, &c. Never before published.

A Treatife on Tillage: To which is prefixed a Letter from the Rev. Dr. Swift, D. S. P. D. recommending the fame,

ct

18

ne n-

of his

to

the

e it

TOP

one

rea-

s we

DOUL

Goprac-

eigh-

o out

Mea-

enter-

Catalogue of

Clark's Sermon's, 5 Vols. Svo.

Cyclor & DSA: or, an universal Diand Sciences; containing an Explication and an Account of the Things fignified the several Arts, both Liberal and Mechanic the several Sciences, Human and Divine: Ingures, Kinds, Properties, Productions, Preparations, and Uses of Things Natural and Artificial: The Rase, Progress, and State of Things Ecclesiatical, Civil, Military, and Commercial: With the several Systems, Sects, Opinions, &c. among Philosophers, Divines, Mathematicians, Physicians, Antiquaries, Criticks, &c. The Whole intended as a Course of ancient and modern Learning. Extracted from the base Authors, Dictionaries, Journals, Memoirs, Transactions, Ephemerides, &c. in several Languages. By E. CHAMBERS, F. R. S. In two Volumes, Iclio.

The Partheon.

Father Paul on Scelefisfical Benefices and Tythes, with an Account of his Life,

The Plain Dealer

Veries on the Death of Dr. Jonathan Swift, D. S. P. D. 3

Just published, Price os. 9d.

The Life of Peter I. Emperer of Ruffis, in three nest Po Vols. with Cutts and Maps. And, Specify will be public Rudiments of augient different. Secret and Propuse, come the most material Transactions, which have been exceed for first 4000 Years from the Creation of the World, to the of Christ.

This Day is published by the Printer chem (Ou a large Sheet neatly Engraved) Price 1 s. plain, or 2 s. 2 d. most beautifully coloured, printed on a superfine Flephont Paper.

Inferibed to the Right From Str Charles Wager, firf.

The Plan of the Arts of Porto Bello, (by E was 2 ve at a fig. I as Administrative Bello, (by E was 2 ve at a fig. I as Administrative on the Brown on the Brown of the Administrative Philip Pussil, and brought by Cr. Proposed and the Local Cr. Sea and Majariyana Cr. Sea and M

Lathis Play is not him another water than our, Token and I detaile the him to be so they by select and make a substitution of the Special Play Blackers, with a second of the special state and a country Particular the him.

Les affirmable publishes back the Charles a gradity a piet from

A. CLERT

Original and party is unated acceptate trace,

